NHS Highland



Meeting: Board Meeting

Meeting date: 29 July 2025

Title: Quarter 4 Whistleblowing Report

Responsible Executive/Non-Executive: Gareth Adkins, Director of People &

Culture

Report Author: Gareth Adkins, Director of People &

Culture

Report Recommendation: The Board is asked to take moderate assurance on basis of robust process but noting the challenge of meeting the 20 working days within the standards.

1 Purpose

This is presented to the Board for:

Assurance

This report relates to a:

Legal requirement

This report will align to the following NHSScotland quality ambition(s):

Safe, Effective and Person Centred

This report relates to the following Strategic Outcome(s)

Start Well		Thrive Well		Stay Well	Anchor Well	
Grow Well		Listen Well	Х	Nurture Well	Plan Well	
Care Well		Live Well		Respond Well	Treat Well	
Journey		Age Well		End Well	Value Well	
Well						
Perform well	Х	Progress well				

2 Report summary

2.1 Situation

This report is for Quarter 4 covering the period 1st January – 31st March 2025.

This is provided to give assurance to the Board of our performance against the Whistleblowing Standards which have been in place since April 2021.

2.2 Background

All NHS Scotland organisations including Health and Social Care Partnerships are required to follow the National Whistleblowing Principles and Standards which came into effect from 1 April 2021. Any organisation providing an NHS service should have procedures in place that enable their staff, students, volunteers, and others delivering health services, to access the National Whistleblowing Standards.

As part of the requirements, reports are required to be presented to the Board and relevant Committees and IJBs, on an annual basis, in addition to quarterly reports. The Staff Governance Committee plays a critical role in ensuring the Whistleblowing Standards are adhered to in respect of any service delivered on behalf of NHS Highland. Both quarterly and annual reports are presented at the meetings and robust challenge and interrogation of the content takes place.

The Guardian Service provide our Whistleblowing Standards confidential contacts service. The Guardian Service will ensure:

- that the right person within the organisation is made aware of the concern
- that a decision is made by the dedicated officers of NHS Highland and recorded about the status and how it is handled
- that the concern is progressed, escalating if it is not being addressed appropriately
- that the person raising the concern is: kept informed as to how the investigation is progressing - advised of any extension to timescales advised of outcome/decision made - advised of any further route of appeal to the Independent National Whistleblowing Office (INWO)
- that the information recorded will form part of the quarterly and annual board reporting requirements for NHS Highland. Staff can also raise concerns directly with:
- their line manager
- The whistleblowing champion
- The executive whistleblowing lead

Trade union representatives also provide an important route for raising concerns. In the context of whistleblowing standards the trade union representatives can assist staff in deciding if:

- an appropriate workforce policy process could be used including early resolution
- whistleblowing policy and procedures could be used to explore and resolve concerns that involve wrongdoing or harm

Information is also included in the NHS Highland Induction, with training modules still available on Turas. The promotion and ongoing development of our whistleblowing, listening and speak up services is a core element of the Together We Care Strategy and Annual Delivery Plan.

2.3 Assessment

Summary of Quarter 4 covering the period 1st January – 30th April 2025:

- 1 concern has been received
- 1 case remains open
- INWO closed one case review and 1 case review remains open

One concern has been received via the non-executive whistleblowing executive lead is currently being considered in relation to the most appropriate way to undertake the investigation. The case involves allegations of not fulfilling contractual obligations in relation to working the hours contracted. This may be progressed under workforce policies as it is would most likely be managed under our policy conduct.

INWO asked asked for further information relating to case which was investigated and not upheld, which has been provided and they will not be pursuing any further.

INWO requested for information on a case that is closed and had upheld some aspects of the concerns and partially upheld other aspects of the concerns. This case and the associated report made recommendations which are now being progressed via an action plan. Information is being prepared for INWO to provide further clarification and detail that they had highlighted did not appear explicitly in the final report but they have acknowledged is in the information we have provided to them. INWO have now determined that further investigation by them is not required following further clarification and an update on the action plan provided but have not finalised the case review yet.

The table in appendix 1 summarises the cases with recommendations that are still in progress and the governance arrangements. It is worth noting that recommendations are dependent on the specific context and circumstances and the associated governance arrangements will vary. However, a review date has been set for the whistleblowing function to check with those tasked with the recommendations on progress to date. This will include considering whether the work requires a further review date set.

2.4 Proposed level of Assurance

This report proposes the following level of assurance:

Substantial	Moderate	Χ
Limited	None	

Comment on the level of assurance

The Board is asked to take moderate assurance on basis of robust process but noting the challenge of meeting the 20 working days within the standards.

3 Impact Analysis

3.1 Quality/ Patient Care

The Whistleblowing Standards are designed to support timely and appropriate reporting of concerns in relation to Quality and Patient Care and ensure we take action to address and resolve these.

3.2 Workforce

Our workforce has additional protection in place under these standards.

3.3 Financial

The Whistleblowing Standards also offer another route for addressing allegations of a financial nature

3.4 Risk Assessment/Management

The risks of the implementation have been assessed and included.

3.5 Data Protection

The standards require additional vigilance on protecting confidentiality

3.6 Equality and Diversity, including health inequalities

No issues identified currently

3.7 Other impacts

None

3.8 Communication, involvement, engagement and consultation N/A

3.9 Route to the Meeting

Staff Governance Committee

4 Recommendation

Moderate Assurance – To give confidence of compliance with legislation, policy and Board objectives noting challenges with timescales due to the complexity of cases and investigations.

4.1 List of appendices

The following appendices are included with this report:

Appendix 1 – Case recommendations and Governance Summary report

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Appendix 1 – Case Recommendations and Governance Summary

Case ID	Summary	Recommendations	Actions	Governance Arrangements	Review date	Update
WB02 2022-23	INWO review	 improve our concern handling to apologise to complainant carry out a review of specific patient feedback. 	 Improvements progressed as part of speaking up action plan Apology issued Review of patient feedback being progressed 	Whistleblowing Clinical Governance	CompleteCompleteEnd of October 2024	This case is now closed
WB09 2023-24	Concerns raised in relation to contractor use and procurement practices in a service	 Review process for approving and engaging contractors to cover workforce shortages in specialist non-clinical roles Review procurement processes in service area 	 SLWG setup to review contractor processes including senior sign off Review of procurement processes by procurement team 	• Whistleblowing/ Staff Governance	• End of February 2025	All actions have been completed
WB11 2023-24	Concerns raised in relation to:	 Undertake a review of service provision and produce recommendations on any changes required Review training and competency framework Adopt new organisational professional assurance framework Undertake organisational development with teams to rebuild trust and promote psychologically safe workplace 	 SLWG to be set up to progress all actions Organisational development support commissioned 	Clinical Governance	• End of February 2025	Update currently being prepared Delays due to several vacancies within senior management team

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WB13 2023-24	Concerns raised in	Review and strengthen clinical	•	SLWG set up to progress actions	• Clinical	 Initial review 	•	Action plan
	relation to a	governance arrangements within		including senior nursing	Governance	end of January		developed and
	community hospital:	the hospital including raising		leadership		2025		underway
	Raising concerns	concerns and involving staff in		-		 Next review 	•	Updates to be
	through clinical	clinical governance activities				end of March		provided to
	governance	locally				2025		whistleblower
	Effective	Improve communication to staff						every 2 months
	management of	on clinical governance						v
	concerns raised	improvement plans						
	through clinical	Strengthen multi-disciplinary						
	governance	working including MDT meetings,						
	• Communication	ward rounds and note keeping						
	and engagement	Improve senior nursing staff						
	of staff in clinical	visibility						
	governance	Review opportunities to link with						
		community dementia team and						
		provide inreach to hospital						